

February 2026

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No review was granted or denied during the month of February 2026.

COMMISSION ORDERS

FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION

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February 4, 2026

SECRETARY OF LABOR
MINE SAFETY AND HEALTH
ADMINISTRATION (MSHA)

v.

DELHUR INDUSTRIES, INC.

Docket No. CENT 2025-0269
A.C. No. 41-05396-615049

BEFORE: Rajkovich, Chair; Jordan, Baker, and Marvit, Commissioners

ORDER

BY: Rajkovich, Chair; Jordan, and Baker, Commissioners

This matter arises under the Federal Mine Safety and Health Act of 1977, 30 U.S.C. § 801 et seq. (2024) (“Mine Act”). On May 10, 2025, the Commission received from DelHur Industries Inc. (“DelHur”) a motion seeking to reopen a penalty assessment that had become a final order of the Commission pursuant to section 105(a) of the Mine Act, 30 U.S.C. § 815(a).

Under section 105(a) of the Mine Act, an operator who wishes to contest a proposed penalty must notify the Secretary of Labor no later than 30 days after receiving the proposed penalty assessment. If the operator fails to notify the Secretary, the proposed penalty assessment is deemed a final order of the Commission. 30 U.S.C. § 815(a).

We have held, however, that in appropriate circumstances, we possess jurisdiction to reopen uncontested assessments that have become final Commission orders under section 105(a). *Jim Walter Res., Inc.*, 15 FMSHRC 782, 786-89 (May 1993) (“*JWR*”). In evaluating requests to reopen final orders, the Commission has found guidance in Rule 60(b) of the Federal Rules of Civil Procedure, under which the Commission may relieve a party from a final order of the Commission on the basis of mistake, inadvertence, excusable neglect, or other reason justifying relief. *See* 29 C.F.R. § 2700.1(b) (“the Commission and its Judges shall be guided so far as practicable by the Federal Rules of Civil Procedure”); *JWR*, 15 FMSHRC at 787. We have also observed that default is a harsh remedy and that, if the defaulting party can make a showing of good cause for a failure to timely respond, the case may be reopened and appropriate proceedings on the merits permitted. *See Coal Prep. Servs., Inc.*, 17 FMSHRC 1529, 1530 (Sept. 1995).

Records of the Department of Labor’s Mine Safety and Health Administration (“MSHA”) indicate the proposed assessment was delivered to the operator’s local post office in West Richland, Washington on February 28, 2025. DelHur routinely received mail at a post office box at this post office. On March 30, 2025, the proposed assessment was deemed a final order of the Commission because DelHur had not filed a Notice of Contest within 30 days.

On April 10, 2025, two weeks later, DelHur mailed its contest of the assessment. On April 24, 2025, MSHA notified the operator that because the contest was not timely filed, the assessment had become a final order of the Commission. Ex. C. to MTR. On May 10, 2025, a couple weeks later, the operator filed its request to reopen.

DelHur does not dispute that its local post office received the assessment on February 28, 2025. However, the operator asserts that the assessment was not delivered to or received by DelHur until March 12, 2025. Therefore, DelHur claims that its deadline to contest the assessment was April 12, not March 30. The Secretary of Labor does not oppose the request to reopen.

We note that the motion to reopen was timely filed on May 10, approximately two weeks after MSHA notified DelHur that the assessment had become a final order. The Commission has previously held that “[m]otions to reopen received within 30 days of an operator’s receipt of its first notice from MSHA that it has failed to timely file a notice of contest will be presumptively considered as having been filed within a reasonable amount of time.” *Highland Mining Co.*, 31 FMSHRC 1313, 1316-17 (Nov. 2009). Here, the motion to reopen was filed within 30 days after MSHA notified the operator that it had failed to timely file a contest. Therefore, the motion was filed within a reasonable amount of time.

Moreover, we note that the operator’s contest was mailed on April 10, within two weeks of the assessment becoming a final order. As the operator mistakenly believed that the filing deadline was April 12, this indicates a good faith effort to timely contest the assessment. The Secretary also notes that the operator has not filed any other recent requests to reopen, and that the operator has a history of timely contesting assessments.

Having reviewed Del Hur’s request and the Secretary’s response, we find that the operator has demonstrated good cause for its failure to timely respond and acted in good faith by timely filing its request to reopen. In the interest of justice, we hereby reopen this matter and

remand it to the Chief Administrative Law Judge for further proceedings pursuant to the Mine Act and the Commission's Procedural Rules, 29 C.F.R. Part 2700. Accordingly, consistent with Rule 28, the Secretary shall file a petition for assessment of penalty within 45 days of the date of this order. *See* 29 C.F.R. § 2700.28.

/s/ Marco M. Rajkovich, Jr.
Marco M. Rajkovich, Jr., Chair

/s/ Mary Lu Jordan
Mary Lu Jordan, Commissioner

/s/ Timothy J. Baker
Timothy J. Baker, Commissioner

Commissioner Marvit, dissenting:

I write to disagree with the Majority in this case for the reasons set forth below.

In *Explosive Contractors*, 46 FMSHRC 965 (Dec. 2024), I dissented and explained that Congress did not grant the Commission the authority to reopen final orders under section 105(a) of the Mine Act. The Commission's repeated invocation of Federal Rule of Civil Procedure 60(b) cannot overcome the statutory language. However, in *Belt Tech*, I explained in my concurrence that "the Act clearly states that to become a final order of the Commission, the operator must have received the notification from the Secretary." 46 FMSHRC 975 (citing *Hancock Materials, Inc.*, 31 FMSHRC 537 (May 2009)). Taken together, these opinions stand for the proposition that the Commission may not reopen final orders under its statutory grant, but an operator may proceed if it has not properly received a proposed order.

In the instant case, as the Majority recounts, the Commission's order became final under the language of section 105(a). The Majority, however, votes to reopen the case. The Mine Act has not granted us authority to reconsider final orders of the Commission as I set out more fully in *Explosive Contractors*. To the contrary, it has limited our authority to do so. Therefore, I respectfully dissent and would deny reopening.

/s/ Moshe Z. Marvit
Moshe Z. Marvit, Commissioner

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FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION

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February 10, 2026

SECRETARY OF LABOR
MINE SAFETY AND HEALTH
ADMINISTRATION (MSHA)

v.

CYBER SQUARE

Docket No. CENT 2025-0127
A.C. No. 16-01613-609259

BEFORE: Rajkovich, Chair; Jordan, Baker and Marvit, Commissioners

ORDER

BY: Rajkovich, Chair; Jordan and Baker, Commissioners

This matter arises under the Federal Mine Safety and Health Act of 1977, 30 U.S.C. § 801 et seq. (2024) (“Mine Act”). On January 17, 2025, the Commission received from Cyber Square (“Cyber”) a motion seeking to reopen a penalty assessment that had become a final order of the Commission pursuant to section 105(a) of the Mine Act, 30 U.S.C. § 815(a). The Secretary does not oppose the motion.

Under section 105(a), an operator who wishes to contest a proposed penalty must notify the Secretary of Labor no later than 30 days after receiving the proposed penalty assessment. If the operator fails to notify the Secretary, the proposed penalty assessment is deemed a final order of the Commission. 30 U.S.C. § 815(a).

We have held, however, that in appropriate circumstances, we possess jurisdiction to reopen uncontested assessments that have become final Commission orders under section 105(a). *Jim Walter Res., Inc.*, 15 FMSHRC 782, 786-89 (May 1993) (“*JWR*”). In evaluating requests to reopen final orders, the Commission has found guidance in Rule 60(b) of the Federal Rules of Civil Procedure, under which the Commission may relieve a party from a final order of the Commission on the basis of mistake, inadvertence, excusable neglect, or other reason justifying relief. *See* 29 C.F.R. § 2700.1(b) (“the Commission and its Judges shall be guided so far as practicable by the Federal Rules of Civil Procedure”); *JWR*, 15 FMSHRC at 787. We have also observed that default is a harsh remedy and that, if the defaulting party can make a showing of good cause for a failure to timely respond, the case may be reopened and appropriate proceedings on the merits permitted. *See Coal Prep. Servs., Inc.*, 17 FMSHRC 1529, 1530 (Sept. 1995).

Records of the Department of Labor’s Mine Safety and Health Administration (“MSHA”) indicate that the proposed assessment was delivered on November 5, 2024.

According to Cyber, in early November it received two letters from MSHA several days apart containing identical proposed penalty assessments (Assessment No. 000602244). The

Assessment totaled \$610 for two citations and were not contested. On December 18, 2024, Cyber learned that Assessment No. 000609259, which it had no record of receiving, had also been issued around the same time for citations that it had received in May 2024. Specifically, Cyber learned of the missing assessment when it received another proposed assessment showing the May citations as having an outstanding balance totaling \$4,084. The operator then saw that the citations were showing as final orders on MSHA's Data Retrieval system. Proposed Penalty Assessment No. 000609259 contained three citations that Cyber intended to contest and that had already been the subjects of an MSHA conference.

Upon realizing Assessment No. 000609259 was unaccounted for, Cyber immediately emailed MSHA to inquire and began an internal search for the document but was unable to locate it. On December 19, 2024, MSHA emailed a copy of the original Assessment to the operator and informed Cyber that it would need to file a motion to reopen.

Cyber states that it is unclear whether MSHA inadvertently sent Assessment No. 000602244 twice and failed to send Assessment No. 000609259 as intended, or whether the operator received the second assessment and inadvertently lost it. It states that it has never filed a contest late and at all times intended to contest these citations. Due to the inadvertent error of sending the same assessment twice and Cyber's inability to locate Assessment No. 000609259, the Secretary does not oppose the reopening of this assessment. However, the Secretary reminds Cyber to ensure that future contests are timely filed in accordance with MSHA's regulations at 30 C.F.R. § 100.7 and the Commission's procedural rules and that she may oppose future requests to reopen.

We note that the motion to reopen was timely filed. The Commission has held that "[m]otions to reopen received within 30 days of an operator's receipt of its first notice from MSHA that it has failed to timely file a notice of contest will be presumptively considered as having been filed within a reasonable amount of time." *Highland Mining Co.*, 31 FMSHRC 1313, 1316-17 (Nov. 2009); *Cobleskill Stone Products, Inc.*, 47 FMSHRC 192, 193 (Mar. 2025). Here, the motion to reopen was filed on January 17, 2025, within 30 days of its December 18, 2024 email conversation with MSHA and its December 19, 2024 receipt of the copy of the assessment.

Having reviewed Cyber's request and the Secretary's response, we conclude that Cyber has demonstrated good cause to reopen this final order. In the interest of justice, we hereby

reopen this matter and remand it to the Chief Administrative Law Judge for further proceedings pursuant to the Mine Act and the Commission's Procedural Rules, 29 C.F.R. Part 2700. Accordingly, consistent with Rule 28, the Secretary shall file a petition for assessment of penalty within 45 days of the date of this order. *See* 29 C.F.R. § 2700.28.

/s/ Marco M. Rajkovich, Jr.
Marco M. Rajkovich, Jr., Chair

/s/ Mary Lu Jordan
Mary Lu Jordan, Commissioner

/s/ Timothy J. Baker
Timothy J. Baker, Commissioner

Commissioner Marvit, dissenting:

I write to disagree with the Majority in this case for the reasons set forth below.

In *Explosive Contractors*, I dissented and explained that Congress did not grant the Commission the authority to reopen final orders under section 105(a) of the Mine Act. 46 FMSHRC 965, 968 (Dec. 2024) (Marvit, M., dissenting). The Commission's repeated invocation of Federal Rule of Civil Procedure 60(b) cannot overcome the statutory language. However, in *Belt Tech, Inc.*, I explained in my concurrence that "the Act clearly states that to become a final order of the Commission, the operator must have received the notification from the Secretary." 46 FMSHRC 975, 977 (Dec. 2024) (Marvit, M., concurring) (citing *Hancock Materials, Inc.*, 31 FMSHRC 537 (May 2009)). Taken together, these opinions stand for the proposition that the Commission may not reopen final orders under its statutory grant, but an operator may proceed if it has not properly received a proposed order.

In the instant case, as the Majority recounts, the Commission's order became final under the language of section 105(a), and the operator provided no affirmative proof that it did not receive the order. The Majority, however, votes to reopen the case. The Mine Act has not granted us authority to reconsider final orders of the Commission as I set out more fully in *Explosive Contractors*. To the contrary, it has limited our authority to do so. Therefore, I respectfully dissent and would deny reopening.

/s/ Moshe Z. Marvit
Moshe Z. Marvit, Commissioner

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February 12, 2026

SECRETARY OF LABOR
MINE SAFETY AND HEALTH
ADMINISTRATION (MSHA)

v.

BOURBEAU AGGREGATE, LLC

Docket No. YORK 2025-0059
A.C. No. 43-00585-607555

BEFORE: Rajkovich, Chair; Jordan, Baker, and Marvit, Commissioners

ORDER

BY: Jordan and Baker, Commissioners

This matter arises under the Federal Mine Safety and Health Act of 1977, 30 U.S.C. § 801 et seq. (2024) (“Mine Act”). On April 1, 2025, the Commission received from Bourbeau Aggregate, LLC (“Bourbeau”) a motion seeking to reopen a penalty assessment that had become a final order of the Commission pursuant to section 105(a) of the Mine Act, 30 U.S.C. § 815(a).

Under section 105(a) of the Mine Act, an operator who wishes to contest a proposed penalty must notify the Secretary of Labor no later than 30 days after receiving the proposed penalty assessment. If the operator fails to notify the Secretary, the proposed penalty assessment is deemed a final order of the Commission. 30 U.S.C. § 815(a).

We have held, however, that in appropriate circumstances, we possess jurisdiction to reopen uncontested assessments that have become final Commission orders under section 105(a). *Jim Walter Res., Inc.*, 15 FMSHRC 782, 786-89 (May 1993) (“*JWR*”). In evaluating requests to reopen final orders, the Commission has found guidance in Rule 60(b) of the Federal Rules of Civil Procedure, under which the Commission may relieve a party from a final order of the Commission on the basis of mistake, inadvertence, excusable neglect, or other reason justifying relief. *See* 29 C.F.R. § 2700.1(b) (“the Commission and its Judges shall be guided so far as practicable by the Federal Rules of Civil Procedure”); *JWR*, 15 FMSHRC at 787. We have also observed that default is a harsh remedy and that, if the defaulting party can make a showing of good cause for a failure to timely respond, the case may be reopened and appropriate proceedings on the merits permitted. *See Coal Prep. Servs., Inc.*, 17 FMSHRC 1529, 1530 (Sept. 1995).

Records of the Department of Labor’s Mine Safety and Health Administration (“MSHA”) indicate that on October 24, 2024, the U.S. Postal Service attempted service of the proposed assessment at the operator’s address of record. The postal service left a notice at the address because there was no one on premises authorized to sign for receipt of the assessment. On October 28, 2024, the assessment was picked up at a local post office by the operator. On November 27, 2024, the proposed assessment became a final order of the Commission.

MSHA mailed a delinquency notice to the operator on January 13, 2025. Secy’s Resp. at 1. On March 26, 2025, the operator received a collections letter from the Department of Treasury. MTR at 1. A week later, on April 1, 2025, the operator filed its request to reopen. The Secretary does not oppose the request to reopen.

The operator claims that, through the assistance of a state trade association, it mailed a conference request¹ to a local MSHA office regarding the citations at issue, but that its conference request failed to make it to its intended recipient. Bourbeau states that it continued to wait for MSHA’s response to its conference request until receiving the collections letter from the Department of Treasury.

It is uncontroverted that Bourbeau received the proposed assessment on October 28, 2024. Along with the proposed assessment, the Secretary includes a document titled “Notice of Contest Rights and Instructions” which clearly set out the procedures for contesting a citation. The notice expressly warns operators that “[t]he fact that you may be negotiating a settlement with MSHA regarding these penalties. . . does not relive you of the obligation to fill out and submit this form to notify MSHA” of the operator’s intent to contest the penalties. Sec’y Resp. at 7. Although implying a familiarity with the penalty contest procedures, Bourbeau’s motion fails to explain why it disregarded MSHA’s instructions and failed to file a timely notice of contest. *See Heritage Coal & Natural Res., LLC*, 31 FMSHRC 1009, 1011 fn.1 (Sept. 2009) (denying a motion to reopen where the operator failed to explain how the “problem involving a conference request prevented it from responding within the time limits provided in the Mine Act.”).

Furthermore, the operator fails to explain why it took nearly three months to file a Motion to Reopen. *See, e.g., Left Fork Mining Co.*, 31 FMSHRC 8, 11 (Jan. 2009); *Highland Mining Co.*, 31 FMSHRC 1313, 1316-17 (Nov. 2009) (holding that motions to reopen filed more than 30 days after receipt of notice of delinquency must explain the reasons why the operator waited to file a reopening request, and lack of explanation is grounds for the Commission to deny the motion).

Having reviewed Bourbeau’s motion and the Secretary’s response, we conclude that the operator failed to provide a detailed explanation of its failure to timely contest the penalty. “At a minimum, the applicant for such relief must provide all known details, including relevant dates and persons involved, and a clear explanation that accounts, to the best of the operator’s knowledge, for the failure to submit a timely response and for any delays in seeking relief once the operator became aware of the delinquency or failure. . . .” *Lone Mountain*, 35 FMSHRC 3342,

¹ Although there was a copy of the conference request in the record, the copy lacks any date to indicate when it was mailed. MTR at 11.

3345 (Nov. 2013) (citing *Higgins Stone Co.*, 32 FMSHRC 33, 34 (Jan. 2010)); *Panther Creek Mining, LLC*, 46 FMSHRC 9, 10 (Jan. 2024).

In the instant matter, the operator has failed to establish good cause for reopening the above-referenced case. Accordingly, Bourbeau's motion to reopen is denied.

/s/ Mary Lu Jordan
Mary Lu Jordan, Commissioner

/s/ Timothy J. Baker
Timothy J. Baker, Commissioner

Commissioner Marvit, concurring:

I write to agree with Commissioners Jordan and Baker in this case for the reasons set forth below.

In *Explosive Contractors*, 46 FMSHRC 965 (Dec. 2024), I dissented and explained that Congress did not grant the Commission the authority to reopen final orders under section 105(a) of the Mine Act. The Commission's repeated invocation of Federal Rule of Civil Procedure 60(b) cannot overcome the statutory language. However, in *Belt Tech*, I explained in my concurrence that "the Act clearly states that to become a final order of the Commission, the operator must have received the notification from the Secretary." 46 FMSHRC 975 (citing *Hancock Materials, Inc.*, 31 FMSHRC 537 (May 2009)). Taken together, these opinions stand for the proposition that the Commission may not reopen final orders under its statutory grant, but an operator may proceed if it has not properly received a proposed order.

In the instant case, as my colleagues recount, the Commission's order became final under the language of section 105(a). My colleagues deny reopening in their opinion because the operator has not alleged good cause or provided a factual accounting for its failure to timely contest the penalties. Though I believe the Commission lacks the authority to consider motions to reopen, I concur with my colleagues in denying reopening in this matter.

/s/ Moshe Z. Marvit
Moshe Z. Marvit, Commissioner

Chair Rajkovich, dissenting:

I would find that Bourbeau Aggregate, LLC has provided adequate justification for relief. The operator explains that it failed to file a timely notice of contest because it was waiting for MSHA's response to its request for a conference, indicating both an intent to contest and a misunderstanding of the contest process. The Commission has previously granted motions to reopen on similar grounds. *E.g., Nat'l Lime and Stone Co.*, 48 FMSHRC ___, Docket No. LAKE 2025-0237 (Jan. 5, 2026) (reopening where the operator mistakenly believed submitting a conference request constituted a contest); *Explosive Contractors, Inc.*, 46 FMSHRC 965, 966-67 (Dec. 2024) (reopening where the operator had waited for MSHA's reply to its conference request); *Washington Cty. Aggregates, Inc.*, 44 FMSHRC 590, 591 (Aug. 2022) (reopening where the operator mistakenly believed submitting a conference request started the contest process).

Additionally, I would find that the motion to reopen was filed within a reasonable amount of time. A motion is presumptively filed within a reasonable amount of time if the Commission receives it within 30 days of the operator's first notice that it has failed to timely file a notice of contest. *Highland Mining Co.*, 31 FMSHRC 1313, 1316-17 (Nov. 2009). Here, Bourbeau explains that it first learned it had failed to timely contest the assessment on March 26, 2025, when it received a collections letter from the Department of the Treasury.¹ The operator moved to reopen six days later.

I would grant this unopposed motion and remand this matter to the Chief Administrative Law Judge for further proceedings pursuant to the Mine Act and the Commission's Procedural Rules, 29 C.F.R. Part 2700.

/s/ Marco M. Rajkovich, Jr.
Marco M. Rajkovich, Jr., Chair

¹ The majority notes that Bourbeau failed to explain the three-month delay in filing its motion following the delinquency letter that was mailed to the operator on January 13, 2025. However, the record suggests that Bourbeau did not receive the January letter. The operator makes no mention of the letter (instead identifying the March collections letter as the first time it was made aware of the untimely contest) and the Secretary has not provided proof of delivery. A letter of which Bourbeau was *unaware* cannot serve as the operator's first notice of the issue, and the operator naturally cannot explain why it failed to timely react to such a letter.

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