## FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION

1331 PENNSYLVANIA AVENUE, NW, SUITE 520N WASHINGTON, D.C. 20004-1710

FEB 0 4 2015

SECRETARY OF LABOR, :

MINE SAFETY AND HEALTH :

ADMINISTRATION (MSHA)

Docket No. SE 2013-233-M

v. : A.C. No. 31-02233-312147A

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BRIAN ENGLISH, employed by :

BARNES PAVING COMPANY, INC.

BEFORE: Nakamura, Acting Chairman; Cohen and Althen, Commissioners

## **ORDER**

## BY THE COMMISSION:

This matter arises under the Federal Mine Safety and Health Act of 1977, 30 U.S.C. § 801 et seq. (2012) ("Mine Act"). On April 1, 2014, the Commission received from Brian English ("English") a motion seeking to reopen a penalty assessment proceeding and relieve him from the Default Order entered against him.

On June 27, 2013, the Chief Administrative Law Judge issued an Order to Show Cause in response to English's failure to answer the Secretary of Labor's April 12, 2013 Petition for Assessment of Civil Penalty. By its terms, the Order to Show Cause became a Default Order on July 29, 2013, when the operator did not file an answer within 30 days.

English asserts that he had sent his notice of contest on February 6, 2013, in response to the Secretary's proposed assessment, and that he never received any more correspondence regarding the case until he was notified by the collection agency of the outstanding penalties. The Secretary does not oppose the request, and confirms that the Petition for Assessment of Civil Penalty was mailed to a different address then the one provided by English on the contest form.

The Judge's jurisdiction in this matter terminated when the default occurred. 29 C.F.R. § 2700.69(b). Under the Mine Act and the Commission's procedural rules, relief from a judge's decision may be sought by filing a petition for discretionary review within 30 days of its issuance. 30 U.S.C. § 823(d)(2)(A)(i); 29 C.F.R. § 2700.70(a). If the Commission does not direct review within 40 days of a decision's issuance, it becomes a final decision of the Commission. 30 U.S.C. § 823(d)(1). Consequently, the Judge's order here has become a final decision of the Commission.

In evaluating requests to reopen final orders, the Commission has found guidance in Rule 60(b) of the Federal Rules of Civil Procedure under which the Commission may relieve a party from a final order of the Commission on the basis of mistake, inadvertence, excusable neglect, or other reason justifying relief. See 29 C.F.R. § 2700.1(b) ("the Commission and its Judges shall be guided so far as practicable by the Federal Rules of Civil Procedure"); Jim Walter Res., Inc., 15 FMSHRC 782, 786-89 (May 1993). We have also observed that default is a harsh remedy and that, if the defaulting party can make a showing of good cause for a failure to timely respond, the case may be reopened and appropriate proceedings on the merits will be permitted. See Coal Prep. Servs., Inc., 17 FMSHRC 1529, 1530 (Sept. 1995).

Having reviewed English's request and the Secretary's response, in the interest of justice, we hereby reopen the proceeding and vacate the Default Order. Accordingly, this case is remanded to the Chief Administrative Law Judge for further proceedings pursuant to the Mine Act and the Commission's Procedural Rules, 29 C.F.R. Part 2700.

Patrick K. Nakamura, Acting Chairman

Robert F. Cohen, Jr., Commissioner

Bratial/

William I. Althen, Commissioner

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